

## Message Text

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ACTION EA-09

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R 171000Z SEP 76  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 2339  
INFO AMEMBASSY MOSCOW  
AMEMBASSY SEOUL  
AMEMBASSY TAIPEI  
AMCONGEN HONG KONG  
USMISSION USUN NEW YORK  
USLO PEKING

C O N F I D E N T I A L TOKYO 14034

E.O. 11652: GDS  
TAGS: PFOR, JA  
SUBJECT: NEW FONMIN'S REMARKS ON BASIC POSTURE

1. NEWLY-APPOINTED FONMIN ZENTARO KOSAKA AT FIRST PRESS CON-  
FERENCES ON SEPTEMBER 16 RESPONDED TO QUERIES ON BASIC FOREIGN  
POLICY LINE HE WILL PURSUE VIS-A-VIS THE USSR, CHINA, US,  
ASIA AND UNITED NATIONS. GIST OF KOSAKA'S  
STATEMENTS, DRAWN FROM NIHON KEIZAI AND JAPAN TIMES  
ACCOUNTS FOLLOW.

2. CHINA. BASIS OF JAPAN-CHINA RELATIONS SET FORTH IN 1972  
JOINT COMMUNIQUE. IN LINE WITH COMMUNIQUE, I SEEK TO  
DEEPEN FRIENDLY RELATIONS AND CREATE AN ENVIRONMENT  
CONDUCTIVE TO CONCLUSION OF PFT. JAPAN HAS NOT YET  
RECEIVED PRC REACTION TO MIYAZAWA'S FOUR-POINT PROPOSAL  
ON HEGEMONY ISSUE. I HOPE TO MEET CHIAO KUAN-HUA  
IN NEW YORK DURING UNGA GENERAL DEBATE.

3. USSR. EVERY DIPLOMATIC ISSUE SHOULD BE SETTLED WITHIN  
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FRAMEWORK OF FRIENDLY RELATIONSHIP BETWEEN

TWO COUNTRIES. BEARING IN MIND THIS FRAMEWORK AND SECURITY OF JAPAN, WE WILL DECIDE HOW TO DEAL WITH MIG-25 ISSUE ON OUR OWN INITIATIVE. (ASKED IF HE SUPPORTED DIRECT INSPECTION OF PLANE BY US AUTHORITIES, KOSAKA REPLIED, HOWEVER, THAT JAPANESE AVIATION TECHNOLOGY MAY NOT BE COMPETENT ENOUGH TO CONDUCT FULL EXAMINATION OF SOVIET PLANE.") ALSO WITHIN FRAMEWORK OF FRIENDLY RELATIONS, I WILL PERSEVERINGLY DEMAND REVERSION OF THE NORTHERN TERRITORIES AT AN EARLY DATE.

4. USA. I DON'T BELIEVE THERE IS ANY UNFAVORABLE FACTOR THAT MIGHT JEOPARDIZE PROMOTION OF OUR BILATERAL RELATIONS. WE SHOULD TAKE MEASURES TO CORRECT THE GROWING TRADE IMBALANCE NOW IN FAVOR OF JAPAN BECAUSE THIS NOW IS SHOWING SIGNS OF BECOMING A POLITICAL ISSUE IN THE FUTURE.

5. UN. I WANT TO DEVELOP PEACE DIPLOMACY SO THAT THE PEOPLE WILL FEEL AT EASE. EVEN THOUGH IT WILL BE DIFFICULT TO BE AWAY FROM TOKYO DURING EXTRAORDINARY DIET SESSION, IN ACCORD WITH THE UN-FIRST PRINCIPLE, I WANT TO ATTEND THE UNGA SESSION, CLARIFY JAPAN'S POSITION, AND CONFER WITH LEADERS FROM VARIOUS COUNTRIES.

6. COMMENT. BECAUSE HE HAS BEEN PROMINENT ADVOCATE OF EARLY CONCLUSION OF PEACE AND FRIENDSHIP TREATY (PFT) WITH PRC, JAPANESE MEDIA ANALYSIS OF KOSAKA'S PRESS CONFERENCES CONCENTRATED ON SPECULATION THAT HIS APPOINTMENT MIGHT OPEN WAY TO PROGRESS ON TREATY NEGOTIATIONS STALLED FOR THE PAST YEAR. WE REMEMBER (SEE TOKYO 14852 OF OCT 1975) THAT KOSAKA WAS IN PEKING OCTOBER LAST YEAR JUST WHEN PRESS REPORTS OF FONGMIN MIYAZAWA'S UNGA CONVERSATIONS WITH CH'IAO KUAN-HUA REACHED PEKING. TENG CRITICIZED MIYAZAWA SEVERELY AND REPORTEDLY TOLD KOSAKA "WE ARE COUNTING ON OLD FRIENDS LIKE YOU."

7. OLD FRIEND OR NOT (AND TENG IS ALSO GONE), KOSAKA WILL HAVE TO CONTENT WITH HIS OWN BUREAUCRACY, SOME MEMBERS OF WHICH HAVE TOLD US THAT HIS APPOINTMENT WAS MORE A REWARD FOR SUPPORTING MIKI IN LATE INNINGS THIS SUMMER THAN ANY SIGNAL TO CONFIDENTIAL

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PEKING. CHINA DIVISION IS HAPPY WITH NEW FOREIGN MINISTER'S CREDENTIALS WITH PRC, BUT HAS TAKEN PAINS TO ASSURE THAT HE UNDERSTANDS AND ESPOUSES FOUR POINTS THAT MIYAZAWA ATTACHED TO JAPANESE SUPPORT FOR HEGEMONY CLAUSE. DEPENDING ON CHINESE ATTITUDE TOWARD KOSAKA'S APPOINTMENT, OUTLOOK IS FOR SOME MOTION ON ISSUE BUT NOT MUCH REAL MOVEMENT.  
HODGSON

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